



# **Kildare County Council**

# Submission on the Local Government Funding (Baseline) Review

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## Overview/Context

From 2000 to 2007, a Needs and Resources model was used for funding Local Government, and from 2008 to 2014, General Purpose Grant allocations were largely based on the pattern of allocations over the previous years. It should be noted that the Needs and Resources model, upon which the baseline for Kildare is based, resulted in significantly higher allocations to Kildare each year under the equalisation element of the fund. This problem has and will continue to grow whilst the population and needs of the county increase.

Local Property Tax, from 2015, replaced the GPG model, whereby local retention of LPT began.

However, LPT generated in Kildare is reduced by 20% towards an equalisation fund, and is further reduced to allow for 'self funding' – ie LPT is being used in Kildare to fund expenditure that was previously grant aided from Central Government.

### Recommendations on indicators

Local Government Funding indicators should be capable of reflecting changing needs of Local Authorities. Baseline models of funding only benefit local authorities with reducing or static populations. Growing counties, such as Kildare need ever increasing funding in order to maintain basic minimum levels of services and resources. For example, Kildare's population has increased from 134,992 per census 1996 to 222,504 per census 2016 – an increase of 87,512 or 64.8% in 20 years. The current County Development Plan forecasts a population in 2023 as 253,552, a further increase of 31,048 (14%).

Kildare County Council recommends that any indicators chosen should:

- Be based on relative need different local authorities should be able to provide similar levels of service, even if locally they choose to focus on different areas;
- > Be clear and transparent councils and public should be able to understand funding allocations;
- > Be sustainable funding cannot be purely based on prior year allocations;- it needs to be able to respond to current and future demand;
- Be current it must use the most up-to-date data available;
- ➤ Be simple to implement the number of indicators should be as low as possible, and should be clearly defined so that there can't be local variation in understanding what exactly is being looked for.

# **Suggested indicators**

Kildare would agree that the key themes for indicators should be:

- > Population, this may be the most important predictor of costs as the whole ethos of a local authority is focussed on the provision of services to its local population;
- > Determination of the cost of providing services and how it varies in urban or rural areas this may also be linked to economies of scale for any non-national framework expenditure;
- > Physical characteristics such as size/area, the physical environment and population density;

- Disadvantaged areas it should be acknowledged that disadvantaged areas need additional funding in order to try to balance social advantages throughout the country.
- Income generating capacity should be acknowledged, however, local authorities should not be penalised if they are successful at creating a positive economic environment that attracts businesses.

#### Population Indicators

Table 1 shows the 31 local authorities by population per the 2016 census. It is worth noting from the table that Kildare, whilst it has the 5<sup>th</sup> highest population, only has an expenditure of €685 per head of population (28<sup>th</sup> out of 31). The national average is €1,007 per head of population.

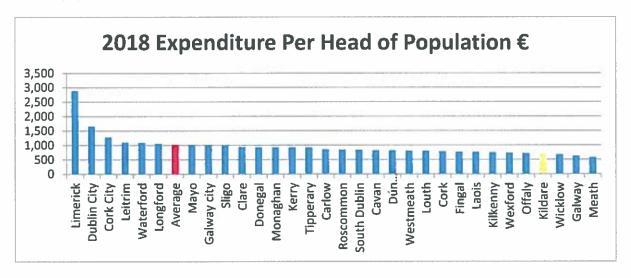


Figure 1: 2018 Expenditure per head of population - Source DoHPLG/CSO - see Table 1 Population & Budgets attached

As a result of the under-resourcing of the county, Kildare, per NOAC's 2016 returns, is 30<sup>th</sup> out of 31 local authorities for the number of staff (WTE) per head of population which directly affects service provision. There is a WTE in Kildare for every 262 residents in the county – the national average is 177 residents per WTE.

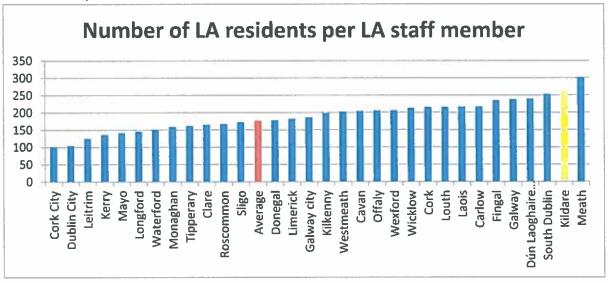


Figure 2: Number of residents per Whole Time Equivalent (WTE) staff in LAs-Source NOAC 2016 - see Table 1 Population & Budgets attached

The age profile of the population is also a key indicator in predicting services and service levels needed by the local authority over the foreseeable future.

Kildare has a rapidly growing population. Over a 20 year period (1996-2016) Kildare experienced a 64.8% increase in its population base (source: CSO 2016). Specifically Kildare has a particularly young population – 36.6% are in the 0-24 age bracket, which is the highest rate in the country. Given the size and the significance of Kildare's existing population cohorts in this 0-24 range, it is evident that the county's population has not yet peaked and that there will be an increased demand for children and young people's services over the next decade. In this regard the local authority has responsibility for services such as libraries, playgrounds, leisure facilities, which will require frontloading and ongoing maintenance.

The 65 and over cohort of population has increased by 32% since the 2011 census and per the 2016 census is now nearly 10% of Kildare population. This in turn will result in a demand for older people services such as housing adaptation grants, transport links etc.

#### Recommended Indicators:

- Population size most recent census to apply
- Population age profile most recent census to apply weighting to apply based on age profile/demands on services
- LA resources per head of population
- Number of housing adaptation grants (incl valid applications not approved due to lack of resources)

## Cost of provision of services

Kildare, unlike many local authorities, has a distinct north/south, urban/rural divide. Costs, but especially the cost and availability of housing are a serious concern.

Since 2011, social rented housing (local authority and voluntary body rented) in Kildare has increased by 17.6% (783), considerably higher than the rate of growth in the State (11.1%). The rate of direct provision social rented housing in Kildare is 6%, which is considerably lower than the State (9.4%) and the Eastern & Midlands Region (9.7%) averages (source: AIRO census 2016 profile – housing). Given the population profile, this percentage is going to continue to increase at a rapid rate over the foreseeable future. Increased numbers of social housing units has a clear link to the amount to be budgeted for housing maintenance and related costs.

In addition, Kildare has the 3<sup>rd</sup> highest number of private rented households supported by State intervention funding (source – AIRO census 2016 profile- housing). Per the 2016 census, there were 1,193 HAP tenancies in Kildare, 717 linked to RAS and 2,308 recipients of Rent Supplement. Many of these are on Kildare's housing list and may need to transfer as units become available.

As per the table below, Kildare has the 8th largest number of housing units in the State, and has the 9<sup>th</sup> highest number of social housing provision (combined LA, voluntary agencies, HAP, RAS, Rent Supplement).

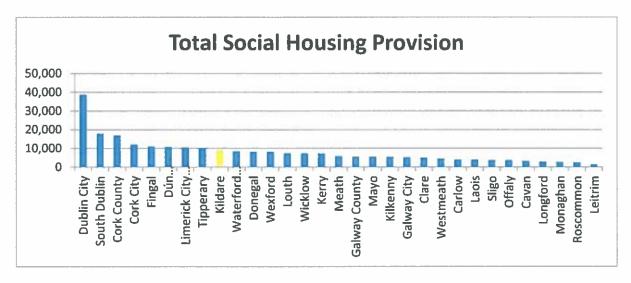


Figure 3: Social Housing Provision by LA - Source AIRO, DSP, CSO - see Table 2 Housing Analysis attached

Traditionally, patterns of growth have been uneven throughout the county, with north-eastern parts of the county experiencing higher rates of growth than other areas – driven by its proximity to the Greater Dublin Area commuter belt. The cost of units in these areas is also influenced by proximity to Dublin. In fact, outside of the Dublin Authorities and Wicklow, Kildare (per Daft) has the highest average cost per unit and the highest average rent.

Whilst Kildare adheres to public procurement frameworks, there is a significant difference in costs of contractors between the Greater Dublin area and more rural local authorities. This needs to be reflected in the funding provided.

#### **Recommended Indicators:**

- Number of social housing units, combined with number of persons availing of social housing initiatives incl HAP, RAS, Rent Supplement
- Priority maintenance a higher weighting for old stock (eg 20 years+) and stock that is purchased from an owner/occupier.
- Weighting on costs of provision of key services (generally) this could be based on the cost of housing units in a particular region of the country as this would be reflective of local maintenance/construction costs (for example the costs in the Greater Dublin Area vs those in a more rural area such as Mayo).
- Number of libraries
- Number of LA leisure facilities (pools, gyms, community centres, etc)
- Number of LA playgrounds / skate parks / adult gyms

#### Physical Characteristics

Kildare has a geographically varied population density. Kildare is the 8<sup>th</sup> most densely populated county in the State – however approximately 72% of the county's population live on 5% of the county's total land area, with the northeast of the county having the highest population densities. Kildare's population density is overall 131.3 persons per square kilometre, whilst Leixlip/Celbridge MD has a density figure of 702.9 persons per square kilometre.

Densely populated areas have a higher requirement for essential services such as footpaths, public lighting, traffic lights, fire services etc.

Kildare is a commuting county, with 2,528 km of roads to maintain. However, the level of traffic is higher than average as it includes the main road arteries connecting Dublin to all other cities within the State.

Over 43k people commute through Kildare roads on their way to work in the Dublin Local Authorities. 33% of all jobs in Kildare are filled by persons living outside the county, whilst 39.1% of Kildare workers commute outside the county to their place of work (source – AIRO census 2016 socioeconomic profile). See Table 3 (Commuting) attached.

County Kildare Publi	c Roads Schedule
Motorway	128 km
National Primary	12 km
National Secondary	17 km
Regional	482 km
Local Roads (Total)	1,889 km
Total	2,528 km

Figure 4: County Kildare Public Roads

#### Recommended Indicators:

- Kilometres of roads that the LA is directly responsible for
- Road usage, which is affected by population density and 'through' commuting
- Number of public lights funded by the LA
- Number of fire stations

#### Disadvantaged Areas

Whilst Kildare is relatively an affluent county, it also includes the Athy area which is recognised as a RAPID/Interreg area. In addition, there are pockets of deprivation within towns / counties that need to be considered when looking at targeted funding.

Higher levels of funding per head of population are required in this socio-economic category in order to stimulate growth and improve outlooks. Unemployment rates (per the CSO), and deprivation rates, (per Pobal), would be key objective indicators in this category.

#### Recommended Indicators:

- Unemployment rate by electoral division
- Pobal / AIRO deprivation index by electoral division

### Income Generating Capacity

Income generating capacity should be acknowledged, however, local authorities should not be penalised if they are successful at creating a positive economic environment that attracts businesses.

However, the relative Annual Rate of Valuation, for a given region, should be taken account of, as those with a higher ARV within their region are, despite political pressures and consequences, increasing local taxes in order to provide essential services. If there was a more equitable and transparent allocation of centrally distributed grants and LPT combined with Rates, the expenditure per head of population should be comparable between authorities.

Per Table 5 (Rates – attached) Kildare is ranked 7<sup>th</sup> in the gross amount of rates generated each year. However, given the number of people who commute out of the county, this generates €266 per head of population towards the provision of services, which is 11<sup>th</sup> on the national table. This is a direct result of Kildare having a large commuting population, as Kildare is effectively a dormitory county (ie residential) rather than having a high rates base.

#### Recommended Indicators:

- Expenditure per head of population, based on current year's budget / previous year's AFS
- Annual Rate of Valuation per Local Authority

#### LPT Retention

Since 2015, all authorities' minimum provisional LPT allocations have been linked to the former General Purpose Grant (GPG) 2014 baseline level. The Government has also committed to continue with retention of 80% of all Local Property Receipts within the local authority area where the tax is raised. The remaining 20% of the tax collected nationally is re-distributed on an equalised basis to local authorities, within the context of the annual allocations of LPT to ensure that all authorities receive, at a minimum, an amount equal to the LPT baseline.

In January 2017, Kildare County Council members formally wrote to the Minister requesting that the full 80% be retained by Kildare as the self-funding element of LPT was previously subvented through central funds and was not part of the General Purposes Grant.

Whilst Kildare's LPT is higher than the original GPG 2014 allocation, the 2018 LPT retained per head of population, despite the relatively high property values, amounts to €72 per head of population (24<sup>th</sup> out of 31) as compared to the national average of €88. If Kildare were to receive the average per head of population it would increase the retained LPT by €3,560,064.

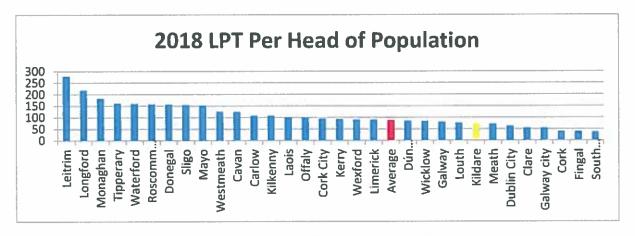


Figure 5: 2018 LPT per head of population, by Local Authority – Source DoHPLG, CSO – see Table 1 Population & Budgets attached

Some local authorities have increased their LPT rates in order to get more income while others have decreased their LPT rates see Table 4 (LPT attached).

#### Recommended Indicators:

 Variation on the Annual LPT Rate per Local Authority (LAs should retain 100% of any variation over the base rate – equalisation should only be on the base rate of LPT)

#### Conclusion

Kildare is a rapidly growing county which has currently the 5<sup>th</sup> highest population in the country but expenditure per head of population for 2018 is €685 which is the 4<sup>th</sup> lowest in the country (Table 1). Effectively this means the residents of Kildare are not getting the same level of services from their local authority as residents in other counties.

The staff numbers in Kildare County Council is the second lowest in the country per head of population (Table 1). Once again this means that the residents of Kildare are not getting the same services from their local authority as residents in other counties.

Kildare residents pay over €21m in LPT which is the 6<sup>th</sup> highest in the country (Table 4), however Kildare County Council only receives €72 LPT income per head of population which is the 7<sup>th</sup> lowest amount in the country. Kildare residents are therefore not benefitting to the same level, from the LPT that they have paid, as residents in other LAs – LPT was designed as a locally generated tax to provide local services.

Kildare is a commuting county where a significant element of its workforce is employed in business in other local authority areas. These LA's benefit from the rates generated by these employers, while Kildare needs to provide the infrastructure, both physical and social/community for this population.

In order to have balance and equity throughout the local authorities in the provision of services, the needs of the local authority together with the resources available, both through locally generated income or through central government sources, need to be reviewed. Any future indicators to be used in ensuring fair and transparent funding need to be:

- Relevant
- Objective
- Distinct
- > Stable
- Future proof
- Simple to implement
- Transparent both in the basis of assessment and in any weightings applied (eg on population / property values/etc)

Peter Carev

**Chief Executive** 

22<sup>nd</sup> June 2018

Budget 2018 (DoHPLG)	Population CSO 2016 32,044 40,873 61,386 115,176 64,544 159,192 65,535	Population 31 30 28 27 25 25 29	Expenditure Per Head of Population £ 1,092 1,049 927 919 1,084 844 935 982 1,002 802	Exp per head 4 6 6 12 12 14 14 15	LA Whole Time Equivalent Staff No's per NOAC 2016 2016 281 387 387 769	WTE Per Head of Population	
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Dublin 232,431,300	79,767	4	834	17			29
4,793,513,856	4,761,865		1,007		26,858	177	

Kildare County Council										
Local Government Funding (Baseline) Review	3aseline) Reviev	٧								
Table 2: Housing Analysis										
Housing Stock and Vacancy Rate 2016 by County and City,	County and City,	$\mid$			8	Rent				
					[Q2 2017	1	RAS (2016	Units supplied by		Soc Hsg
Local Authority	Total No H	No Houses	LA Houses	No LA Houses	(20)		cso)	Voluntary Assoc	Housing Provision	Prov
Dublin City	240,553	-	24,654	1		8,726	1,956	3,274	38,610	1
South Dublin	98,387	77	727,6		1,866	3,569	1,427	1,194	17,783	2
Special Country	173,735	2	8,894		2,327	3,400	7.26	1,243	16,841	m
Cork City	55,760	91	8,130		1,402	1,091	890	618	12,131	4
Findal	104,851	ţn	5,697	7		3,803	727	761	10,988	'n
Dún Laoghaire-Rathdown	86,962	5	4,606	5 11	1,660	3,154	547	761	10,728	9
Limerick City and County	82,112	7	5,803	3	1,928	968	1,122	761	10,510	7
Tipperary	69,106	12	5,719	9	1,516	846	1,210	723	10,014	00
Kildare	80,158	80	4,497	7 13		2,308	717	742	9,457	6
Waterford City and County	52,491	18	5,087	6 2	1,440	550	754	299	8,493	10
Doperal	83,931	9	5,133	8	1,681	383	542	439	8,178	11
Wexford	68,206	13	4,961	10	231	1,871	724	364	8,151	12
loseth	51,399	19	4,248	3 15	1,669	784	149	582	7,432	13
Wicklow	54,986	17	4,588	8 12	176	1,792	541	203	7,300	14
Kerry	74,094	10	4,373	3 14	216	1,411	904	350	7,254	15
Meath	70,649	**	3,244	91 \$	206	922	452	301		16
Galway County	78,207	6	2,759	91 19	296	1,595	365	319	5,634	17
Mayo	65,921	14	2,598	8 22	089	866	893	398	5,567	18
Kilkenny	39,226	20	2,938	17	864	299	888	422	5,411	19
Galway City	33,847	22	2,903	3 18	269	069	439	447	5,176	20
Clare	55,779	15	2,703	3 20	1,261	358	421	289	5,032	21
Westmeath	36,890	23	2,404	4 23	161	1,222	575	141	4,503	
Carlow	23,274	29	2,115	5. 27	576	492	556	294	4,033	
Laois	32,794	24	2,601	1 21		821	230	321	3,973	24
Call	32,764	25	2,272	2 24	370	273	603	285	3,803	25
Offalv	30,740	27	2,206	5 25	504	538	147	251		26
Cavan	33,585	23	2,169	92 6	9	377	551	133		
langford	18,591	30	2,031	1 28	63	376	219	167	2,856	28
Monaghan	25,311	230	1,692	2 29	397	173	233	164		
Roscommon	31,285	26	1,493	3 30		534	428			
Leitrim	18,051	31	933	3 31	51	269	119			31
	2,003,645		143,178	89	24,497		20,306	16,765	249,267	

<sup>\*</sup>Not all LA's had introduced HAP by Q2 2017
\*\*Rent Supplement, per DSP = 19,252 Dublin, 4,491 Cork and 2,285 Galway - no split by LA - for the purpose of these calculations they have been split pro-rata to total no. of units
\*\*\*Ranking in italics

<b>Kildare County Council</b>	ty Council						
Local Government Funding (Baseline) Review	ment Fund	ling (Baselin	e) Revie	We			
Table 3 - Commuting	muting						
		Commuting to Dublin Local Authority	Dublin Lo	cal Authority			
		Dún Laoghaire				Employed	Dublin
Resident County	<b>Dublin City</b>	Rathdown	Fingal	South Dublin	Total	Workforce	Commuters
Carlow	682	161	128	534	1,505	21,973	6.85%
Kildare	15,481	2,810	3,324	10,593	32,208	95,947	33.57%
Kilkenny	999	128	112	320	1,225	41,363	2.96%
Laois	1,680	323	286	066	3,279	33,541	9.78%
Longford	311	72	69	110	295	15,172	3.70%
Offaly	1,047	165	223	503	1,938	30,287	6.40%
Westmeath	1,567	223	453	613	2,856	35,289	8.09%
Total	21,433	3,882	4,595	13,663	43,573	273,572	15.93%

Kildare County Council

Local Government Funding (Baseline) Review Table 4 - LPT

Table 4 - LP1						2000	0100	2010	2010	2018
	2017	2018	2018	2018	2016	20702	8707	2777	207	
							LPT (Baseline & any			
					Dogulation		Surplus (incl		1PT Per Head	LPT aer
A contract of the contract of	(Variation from	(Variation from 2014 rate)	LPT Yield	Td7	CSO	Population	self funding)	LPT Allocation	of Population	head
LOCAL AUGUSTY	fam. Con		(ų)				ŧ			
	Ž	Ž	2,128,450	30	32,044	IE	8,956,315	25	280	1
Lentrin	Down 3%	Üp 5%	2.111.760	31	40,873	30	8,906,648	26	218	2
Managhan	Z	Ž	3,806,264	29	61,386	28	11,238,572	17	183	m
Williagitaii	Ž	Up 10%	11.829,104	13	159,553	10	25,951,602	2	163	4
Materford	Ž	Up 2.5%	9,301,806	19	116,176	19	18,678,971	5	161	5
Roccommon	Z	Z	3,986,880	27	64,544	27	10,216,232	20	158	9
Donegal	Ž	Ž	10,914,717	15	159,192	11	25,119,850	3	158	7
Class	Ž	Z	5,244,734	23	65,535	26	10,202,627	21	156	90
Mayo	Ž	ĪŽ	10,404,457	91	130,507	15	19,812,344	4	152	6
Westmeath	Z	Ž	596'06E'9	22	88,770	21	11,205,507	18		10
Cavan	Z	Z	4,424,490	26	76,176	25	9,480,501	24	124	
Carlow	Z	Z	3,970,186	28	56,932	29	6,138,657	30		12
Kilkenny	Ž	Ē	7,448,935	21	99,232	20	10,673,913	19	108	13
Laoic	Ž	Up 10%	4,928,222	24	84,697	22	8,558,877	27	101	14
Offalv	Z	Z	4,917,960	25	77,961	24	7,656,288	28		15
Cork City	Ē	Z	11,060,582	14	125,657	17	11,927,355	15		
Kerry	Ž	Up 5%	14,081,933	11	147,707	13	13,776,761	12	93	
Wexford	Up 5%	Up 10%	12,185,174	12	149,722	12	13,547,506	13		
Timerick	Up 10%	Up 7.5%	15,685,975	Ġ	194,899	8	17,554,464	7	90	
Drin Lagehaire Rathdown	Down 15%	Down 15%	51,824,546	2	218,018	9	18,635,828			
Wicklow	Ž	Ē	17,121,937	8	142,425	14	11,971,634			
Galway	Up 10%	Ž	14,569,385	10	179,390	9	14,517,890			
Louth	Ē	SS	9,513,139	18	128,884	16	9,866,198	2		
Kildare	N.	IZ	21,619,227	9	222,504		16,079,635		100	
Meath	Ē	ĪZ	17,489,767	7	195,044	7	13,991,814	11		
Dublin City	Down 15%	Down 15%	79,789,578	1	554,554	7	35,053,508	1	63	
Clare	Ē	Ē	10,079,424	17	118,817	18	6,451,268			
Galway city	Ž	Ē	8,161,180	20	78,668	23	4,231,959	31		
Cork	Ē	Ē	40,842,506	3	417,211	2	16,571,259	8		
Fingal	Down 15%	Down 10%	38,220,794	4	296,020	3	11,343,433			
South Dublin	Down 15%	Down 15%	31,509,341	5	278,767	77	10,158,131	22		31
			485,563,418		4,761,865		418,475,547		88	
						ST ST ST ST				

Population Rates Per Head of 2018 10 10 20 20 20 20 20 11 11 11 11 12 12 12 18 18 57 Prof. 22 22 22 22 25 29 29 Rates 2018 Budgeted **Budgeted Rates** 20,354,400 510,632,476 3,040,000 12,017,700 41,224,293 8,189,420 12,278,048 36,446,749 27,630,434 19,797,000 35,531,041 54,960,700 30,062,188 34,171,633 31,010,285 5,436,475 131,721,416 124,811,937 82,070,800 66,875,000 16,074,160 121,699,400 42,765,790 31,916,247 14,617,001 17,058,158 33,095,404 31,515,927 27,402,727 14,225,401 13,478,191 12 15 15 17 18 20 20 21 22 24 27 28 10 Audited Strike Off % Rates 2016 12% %01 Strike Off as 24% 33% 22% 21% 20% 20% 20% 18% 17% 791 16% 15% 15% 14% 13% 13% % Rates 2016 56% Audited Population 30 14 20 25 12 13 15 23 2016 61,386 76,176 179,390 142,425 99,232 149,722 195,044 159,553 32,044 159,192 147,707 130,507 40,873 78,668 116,176 218,018 125,657 296,020 64,544 194,899 417,211 554,554 Population CSO 2016 14 27 0 110 118 21 30 Strike Off Audited Rates Audited 2016 33,699,776 3,213,668 2,118,319 4,775,752 8,059,416 4,748,833 4,162,530 650,485 14,560,634 4,502,783 7,407,882 1,031,383 4,501,944 2,735,271 5,695,745 1,555,136 2,494,422 6,901,600 4,856,960 6,923,895 594,751 15,045,812 5,073,136 5,730,365 3,376,325 3,897,122 9,623,071 5,410,953 5,269,531 7,821,181 Strike Off's 2016 Local Government Funding (Baseline) Review 14 16 10 19 30 007 12 21 22 17 5 5 5 2 25 25 23 Audited 2016 Rates 83,497,572 119,459,309 12,957,410 11,169,215 25,805,128 7,660,915 12,527,216 35,053,433 30,574,072 25,653,059 142,234,446 122,879,937 1,497,340,020 13,034,073 12,602,815 14,962,588 30,729,915 11,182,951 25,675,485 29,938,895 18,457,490 13,336,541 53,649,542 32,860,097 33,218,074 30,861,894 5,177,063 64,156,781 33,294,695 **Audited Rates Kildare County Council** Dún Laoghaire Rathdown Table 5 - Rates ocal Authority South Dublin Roscommon Westmeath Galway city **Dublin City** Monaghan Waterford **Fipperary** Longford Cork City Nexford imerick Donegal Wicklow Kilkenny Galway Meath Leitrim Carlow Gldare Offaly Fingal Cavan Mayo Louth Kerry aois Cork

24 3

31 20 21 21

279 241 241 200 200 200 463

7 00 26 10 5

248 206 257 257 266 266 154 154 208

Rates per 2018

head

22

16 12 28 23 29 29

316

194 200 187 237 282 282 259 175 175 170

\*Ranking in italics

16 January 2017

Deputy Simon Coveney
Minister for Housing Planning Community and Local Government
Custom House
Dublin D01W6X0

RE: Local Property Tax

Dear Minister

The following motion in the name of Councillor Pender was carried at the December meeting of Kildare County Council

"That Kildare County Council expresses its opposition to the use of a self funding element of Local Property Tax (LPT) to pay for certain pre-existing Capital Loan Subsidy Schemes (CLSS) and other housing services that were previously paid for by the Department of Housing, Planning, Community and Local Government. The members resolve to write to the Minister to request that this money €3.2m approx per year) is retained by Kildare County Council to use at its discretion to provide public services to the people of Kildare."

I look forward to your response.

Yours sincerely

Mary Dalton Administrative Officer



Shotion from Consultor Sender - December Wilding

> KILDARE COUNTY COUNCIL CORPORATE AFFAIRS

- 2 FEB 2017

RECEIVED



Oifig on Aire
Office of the Minister

31<sup>st</sup> January 2017

Ms. Mary Dalton
Kildare County Council
Devoy Park
Naas
Co. Kildare

RE: REP147/SC/17

Dear Ms. Dalton,

I have been asked by Mr.Simon Coveney, T.D., Minister for Housing, Planning, Community and Local Government to respond to your letter of 16 January 2017 regarding the use of Local Property Tax (LPT).

Kildare County Council's motion opposing the use of a self-funding element of LPT to pay for certain preexisting Capital Loan Subsidy Schemes (CLSS) and other housing services has been noted.

At the outset, it is important to note that Local Property Tax (LPT) was introduced to provide an alternative, stable and sustainable funding base for the local authority sector, providing greater levels of connection between local revenue raising and associated expenditure decisions and making the local government sector less dependent on other taxes.

For 2015 and 2016 and again for 2017, Government decided that local authorities would keep 80% of LPT collected in their areas, with the remaining 20% being re-distributed to provide equalisation funding to certain local authorities that have lower LPT bases due to the variance in property values and density across the State. By contrast, some local authorities, including Kildare County Council receive higher levels of funding from the Local Government Fund as a result of local retention of 80%.



As is the case with other similar local authorities, Kildare County Council, may use this additional income,

up to a maximum of 20% of overall LPT receipts for their local authority, for their own discretionary

purposes, as part of their normal budgetary process. In accordance with the Government decision, any

remaining funds must then be used to self-fund certain housing functions, thereby replacing some Central

Government funding.

In overall national taxation terms, Local Property Tax broadens the tax base, reducing the level of Central

Government funding required by local Government, freeing up resources to redistribute or to facilitate

reduced taxation elsewhere. It is a positive outcome from the policy of local retention of LPT that local

authorities will be able to use LPT proceeds to pay for local services which were funded by the Central

Government in the past - this facilitates further implementation of the overall objective of the local

government reform programme, which is greater devolution to the local government sector, through

supporting enhanced local decision making on spending priorities.

Matters relating to LPT equalisation levels and methods of allocation for future years will be reviewed as

necessary and appropriate.

Yours sincerely,

Niamh Redmond,

**Private Secretary** 

# Comhairle Contae Chill Dara Kildare County Council



Dublin D01W6XO

Deputy Simon Coveney
Minister for Housing Planning Community and Local Government
Custom House

Re: Local Property Tax

Dear Minister,

I refer to the above and our previous correspondence to you dated 16<sup>th</sup> January 2017 and your reply dated 31<sup>st</sup> January 2017 (copies attached).

Your reply was circulated to the members at the February meeting of Kildare County Council however, further queries were raised and I have been asked by the members to write to you again to seek further clarification on the self funding element of Local Property Tax. The members have asked that this money (€3.2m approx a year) be retained by Kildare County Council to use *at its discretion* to provide public services to the people of Kildare and not be used to self-fund previously grant funded expenditure in the Housing area.

I look forward to your response.

Yours sincerely,

Karen Keane

Administrative Officer



einn Thifochte, Piecečia, Il agus Itlatiels Átbáll rinnet of Housing, Planning razsily and Lecal Governmen Proton for CHL Rodel The mestyph 16/12/16 Feb with bit 11/02/7

Offig on Afre Office of the Minister

26 April 2017

Ats. Karen Keane
Administrative Officer
Kildare County Council
Aras Chill Dara
Devoy Park
Naas
Co. Kildare

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RE: REPE37/SC/17

Dear Ms. Keane.

I have been asked by Mr. Simon Coveney, T.D., Minister for Housing, Planning and Local Government to respond to your further correspondence in relation to the use of Local Property Tax (LPT).

As 1 explained in my previous reply to Kildere County Council in January, the implementation of the Government decision regarding the self-funding of housing and roads services by some local authorities with significant property tax bases enables Government to re-direct funding to other priority areas, thereby freeing up resources for redistribution or to facilitate a reduction in travation eisewhere. All funding issues have to be considered within the parameters of the national and fiscal budgetary situation and the competing priorities presenting themselves at the wider Government level, it is a positive autome from the policy of local retention of LPT that local authorities are able to use LPT proceeds to pay for local services which were funded by Central Government in the past. It is important to restate that LPT was introduced as an alternative, stable and sustainable funding base for the LG sector; not necessarily additional funding, a position that has been clearly communicated since its introduction.

One of the most significant changes to the LPT allocation process for 2017 saw at local authorities' allocations increase due to a change in the treatment of how local authorities must account for Pension Related Deductions (PRD). Accordingly, LPT for Kildare County Council's own use has actually increased to £16m in 2017 from an equivalent £12.5m in 2016, on foot of this Government decision and taking local variation decisions into account.

Within this C16m for the authority's own use, Klidare County Council benefits from the effect of the Government Decision, whereby an amount equivalent to 20% of the total expected LPT yield, or C4.3m, can be used for discretionary purposes in 2017, in addition to the LPT baseline of C11.75m.

It should be noted that Kildare County Council's requirement to sell fund certain housing related architics has reduced from CSm to \$1.2m for 2017.



The policy of self-funding is applied in a consistent manner to all local authorities in a surplus position. Monies dispersed as part of the self-funding process are being spent in tildars on the provision of vital services, in line with overall LPT retention policies. You will appreciate that the Minister is not in a position to very this policy in respect of any local authority at the current time.

Yours sincerely,

dmond

, J. 1948

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